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# Fast Track Proposed Regulation Agency Background Document

Agency name	Department of Criminal Justice Services	
Virginia Administrative Code (VAC) citation	6 VAC20-80-20	
Regulation title Rules Relating to Certification of Criminal Justice Instructors		
Action title	e Standards for Instructors	
Date this document prepared	November 6, 2014	

This information is required for executive branch review and the Virginia Registrar of Regulations, pursuant to the Virginia Administrative Process Act (APA), Executive Orders 14 (2010) and 58 (1999), and the Virginia Register Form, Style, and Procedure Manual.

## **Brief summary**

Please provide a brief summary (no more than 2 short paragraphs) of the proposed new regulation, proposed amendments to the existing regulation, or the regulation proposed to be repealed. Alert the reader to all substantive matters or changes.

§9.1-102(15) requires that the Department, under direction of the Criminal Justice Services Board, to establish compulsory minimum training qualifications of certification and recertification of for instructors in criminal justice training schools approved by the department. Furthermore, §9.1-102(5) requires the Department, under the direction of the Criminal Justice Services Board, to establish compulsory minimum training standards for law-enforcement officers who utilize radar or an electrical or microcomputer device to measure the speed of motor vehicles.

#### Acronyms and Definitions

Please define all acronyms used in the Agency Background Document. Also, please define any technical terms that are used in the document that are not also defined in the "Definition" section of the regulations.

None.

### Statement of final agency action

Please provide a statement of the final action taken by the agency including (1) the date the action was taken, (2) the name of the agency taking the action, and (3) the title of the regulation.

The Criminal Justice Services board approved these recommended changes September 18, 2014.

# Legal basis

Please identify the state and/or federal legal authority to promulgate this proposed regulation, including (1) the most relevant citations to the Code of Virginia or General Assembly chapter number(s), if applicable, and (2) promulgating entity, i.e., agency, board, or person. Your citation should include a specific provision authorizing the promulgating entity to regulate this specific subject or program, as well as a reference to the agency/board/person's overall regulatory authority.

The Code of Virginia, §9.1-102 (5) instructs the Department of Criminal Justice Services to "establish compulsory minimum qualifications of certification and recertification for instructors in criminal justice training schools." §9.1-102(5) also instructs the Department to "(i) establish compulsory minimum training standards for law-enforcement officers who utilize radar or an electrical or microcomputer device to measure the speed of motor vehicles as provided in §46.2-882." The Criminal Justice Services Board approved these recommendations September 18, 2014.

#### Purpose

Please explain the need for the new or amended regulation. Describe the rationale or justification of the proposed regulatory action. Detail the specific reasons the regulation is essential to protect the health, safety or welfare of citizens. Discuss the goals of the proposal and the problems the proposal is intended to solve.

The purpose of this intended regulatory action is to revise and update the currently regulations governing Speed measurement instructor certification officers.

The requested revisions are essential to protect the safety and welfare of citizens to ensure that law enforcement instructors are receiving the correct training, and correct information, as the regulation is out of date.

The goal of this proposal is to bring the training current by removing the word "radar" and replacing that with "speed measurement" so that it will include both radar and lidar speed measurements.

#### Rationale for using fast track process

*Please explain the rationale for using the fast track process in promulgating this regulation. Why do you expect this rulemaking to be noncontroversial?* 

*Please note: If an objection to the use of the fast-track process is received within the 30-day public comment period from 10 or more persons, any member of the applicable standing committee of either house of the General Assembly or of the Joint Commission on Administrative Rules, the agency shall (i)* 

file notice of the objections with the Registrar of Regulations for publication in the Virginia Register, and (ii) proceed with the normal promulgation process with the initial publication of the fast-track regulation serving as the Notice of Intended Regulatory Action.

The rationale for fast tracking this change is due to the necessity of the change and the lack of controversy surrounding the change. Overall, contacts were eager for the change to be implemented.

#### Substance

Please briefly identify and explain the new substantive provisions, the substantive changes to existing sections, or both where appropriate. (Provide more detail about these changes in the "Detail of changes" section.) Please be sure to define any acronyms.

The suggested revisions will amend the regulations relating to the certification of criminal justice instructors to replace the term "radar" with "speed measurement" to include both lidar and radar operations.

#### Issues

Please identify the issues associated with the proposed regulatory action, including:

1) the primary advantages and disadvantages to the public, such as individual private citizens or businesses, of implementing the new or amended provisions;

2) the primary advantages and disadvantages to the agency or the Commonwealth; and
3) other pertinent matters of interest to the regulated community, government officials, and the public. If there are no disadvantages to the public or the Commonwealth, please indicate.

The primary advantage of the public and the Commonwealth will be a standard level of speed measurement training for those serving as criminal justice instructors. This will increase the professionalism of the field by ensuring that all officers are receiving viable up-to-date training.

There are no disadvantages to the public or the Commonwealth.

#### Requirements more restrictive than federal

Please identify and describe any requirement of the proposal which is more restrictive than applicable federal requirements. Include a rationale for the need for the more restrictive requirements. If there are no applicable federal requirements or no requirements that exceed applicable federal requirements, include a statement to that effect.

There are no requirements more restrictive than federal.

#### Localities particularly affected

Please identify any locality particularly affected by the proposed regulation. Locality particularly affected means any locality which bears any identified disproportionate material impact which would not be experienced by other localities.

No localities are uniquely affected by the proposed regulations, as they will apply statewide.

# Regulatory flexibility analysis

Pursuant to §2.2-4007.1B of the Code of Virginia, please describe the agency's analysis of alternative regulatory methods, consistent with health, safety, environmental, and economic welfare, that will accomplish the objectives of applicable law while minimizing the adverse impact on small business. Alternative regulatory methods include, at a minimum: 1) the establishment of less stringent compliance or reporting requirements; 2) the establishment of less stringent schedules or deadlines for compliance or reporting requirements; 3) the consolidation or simplification of compliance or reporting requirements; 4) the establishment of performance standards for small businesses to replace design or operational standards required in the proposed regulation; and 5) the exemption of small businesses from all or any part of the requirements contained in the proposed regulation.

§ 9.1-102 (5) and § 9.1-102 (15) of the Code of Virginia directs the Department of Criminal Justice Services to establish these minimum requirements as set forth in 6VAC20-80-20, therefore, an alternative regulatory measure does not exist. There are no small businesses that will be affected by this proposed regulatory change.

## Economic impact

Please identify the anticipated economic impact of the proposed new regulations or amendments to the existing regulation. When describing a particular economic impact, please specify which new requirement or change in requirement creates the anticipated economic impact. Please keep in mind that we are looking at the impact of the proposed changes to the status quo.

Description of the individuals, businesses or other entities likely to be affected (positively or negatively) by this regulatory proposal. Think broadly, e.g., these entities may or may not be regulated by this board	No change.
Agency's best estimate of the number of (1) entities that will be affected, including (2) small businesses affected. Small business means a business, including affiliates, that is independently owned and operated, employs fewer than 500 full- time employees, or has gross annual sales of less than \$6 million.	No change.
Benefits expected as a result of this regulatory proposal.	No change.
Projected cost to the <u>state</u> to implement and enforce this regulatory proposal.	No change.
Projected cost to <u>localities</u> to implement and enforce this regulatory proposal.	No change.

All projected costs of this regulatory proposal for <u>affected individuals</u> , <u>businesses</u> , <u>or other</u> <u>entities</u> . Please be specific and include all costs, including projected reporting, recordkeeping, and other administrative costs required for compliance by small businesses, and costs related to real	No change.
estate development.	

## Alternatives

Please describe any viable alternatives to the proposal considered and the rationale used by the agency to select the least burdensome or intrusive alternative that meets the essential purpose of the action. Also, include discussion of less intrusive or less costly alternatives for small businesses, as defined in *§*2.2-4007.1 of the Code of Virginia, of achieving the purpose of the regulation.

There are no alternatives to the proposed regulatory action.

# Family impact

Please assess the impact of the proposed regulatory action on the institution of the family and family stability including to what extent the regulatory action will: 1) strengthen or erode the authority and rights of parents in the education, nurturing, and supervision of their children; 2) encourage or discourage economic self-sufficiency, self-pride, and the assumption of responsibility for oneself, one's spouse, and one's children and/or elderly parents; 3) strengthen or erode the marital commitment; and 4) increase or decrease disposable family income.

Revising these regulations for criminal justice speed measurement instructors will enhance training services to our constituents and the citizens of the Commonwealth by ensuring that these instructors are receiving valid, up-to-date training information.

# Detail of changes

Please list all changes that are being proposed and the consequences of the proposed changes. If the proposed regulation is a new chapter, describe the intent of the language and the expected impact. Please describe the difference between existing regulation(s) and/or agency practice(s) and what is being proposed in this regulatory action.

If the proposed regulation is intended to replace an <u>emergency regulation</u>, please list separately (1) all differences between the **pre**-emergency regulation and this proposed regulation, and (2) only changes made since the publication of the emergency regulation.

For changes to existing regulation(s) or regulations that are being repealed and replaced, use this chart:

Current section number	Proposed new section number, if	Current requirement	Proposed change, intent, rationale, and likely impact of proposed requirements
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	applicable		
6VAC20- 80- 20.F.5.		5. Requires the applicant to have attended and successfully completed a radar instructor school which meets or exceeds the standards established by the department;	5. Requires the applicant to have attended and successfully completed a <b>speed</b> <b>measurement</b> instructor school which meets or exceeds the standards established by the department;
6VAC20- 80- 20.F.9.		9. Authorizes an individual to instruct radar subjects only	9. Authorizes an individual to instruct <b>speed measurement</b> subjects only